

**Bureau of Land Management  
Preservation Board Report  
June 5-7, 2018  
Salt Lake City, UT**

**Preservation Board Members**

Ranel Capron, Federal Preservation Officer (FPO)/Chair (Washington Office 240)

*Deputy Preservation Officers (DPO):*

Robert King (Alaska)  
Tony Overly (California)  
Daniel Haas (Colorado)  
Kirk Halford (Idaho)  
Gary Smith (Montana/Dakotas)  
Bryan Hockett (Nevada)  
Cynthia Herhahn (New Mexico)  
Kristen Martine (Oregon/Washington)  
Nathan Thomas (Utah)  
Kathy Boden (Wyoming)

*Line Officer Representatives:*

Sarah Schlanger (New Mexico)  
Paul Tigan (Oregon)  
Aron King (Washington)

*Field Archaeology Specialists:*

Tiffany Arend (California)  
Dayna Reale (Nevada)

*Field Committee Liaison:*

Theresa Hanley (ASD, Oregon)

**Other Participants**

Byron Loosle, Division Chief; Cultural, Paleontological Resources, and Tribal Consultation (WO240)  
Emily Palus, 1050 Program Lead/Deputy Division Chief; Cultural, Paleontological Resources, and Tribal Consultation (WO240)  
Signa Larralde, BLM National Transmission Support Team Archaeologist  
Nicole Lohman, Archaeologist, Utah State Office

*Advisory Council on Historic Preservation (ACHP):*

Nancy Brown, Liaison to the BLM

*Utah State Historic Preservation Office (SHPO):*

Brad Westwood  
Roger Roper  
Chris Merritt  
Elizabeth Hora  
Arie LeeFlang

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**June 5**

*Welcome*

Nate Thomas, DPO and Acting Branch Chief for Outdoor and Heritage Resources, welcomed the Board to Salt Lake City. He briefed the group on how Utah was working under the accelerated timelines for the Bears Ears and Grand Staircase/Escalante National Monuments, as well as the expected upturn in energy development. He also indicated that Utah is committed to doing 12 travel management plans in the next five years, mostly due to litigation and non-negotiable timelines.

*Message from the Utah State Historic Preservation Office*

Brad Westwood, Roger Roper, Chris Merritt, Elizabeth Hora, and Arie LeeFlang from the Utah State Historic Preservation Office briefed the group on a variety of Utah issues and solutions, such as the e-106 program. This program went online in November 2017 and provides increased efficiencies for project implementation on state and federal lands. BLM is in the top 5 for number of cases submitted. A web-viewer is available to the public to see what projects are being reviewed by the SHPO. Since November 2017, the UT SHPO has received over 720 cases through the online system; BLM accounts for approximately 25% of the caseload. SHPO partners with many agencies, sharing data on archaeological sites. There are over 100,000 known and recorded archaeological sites and over 115,000 acres have been archaeological surveyed in the state. BLM manages 43% of land in Utah and 50% of the sites.

*National Data Standard*

Kirk Halford briefed the group on the data standard and the instruction memorandum in the Data Tracking System (DTS) waiting for signature. There are over 400,000 resources and over 300,000 investigations currently in this corporate dataset that will allow us to answer questions at a larger scale. Kirk encouraged the DPOs to read through the data migration report to identify the gaps that need to be filled. One item identified is the primary resource category and it was suggested to fill in that gap with 2018 funding; however, the DPOs expressed concern regarding their ability to spend the funding due to the contracting issues and WO level scrutiny of the SHPO agreements. Emily indicated that WO has a call with Maria Gochis later this month to review the issues, but at this point working with the state grants management officer is the best option.

*Open Discussion/ Continuation of Previous Topics*

The Board discussed the use of assistance agreements and contracts to accomplish work, as well as difficulties with carryover funds. Discussion about the merits and possibility of doing a national level contract for NCRIMS.

The Board discussed the potential to move and rebury artifacts in the path of a project; Archaeological Resources Protection Act (ARPA) Subpart B. How could this be wrapped into land use planning? California is considering issuing guidance on this issue.

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**June 6**

*Advisory Council on Historic Preservation and e-106*

Nancy Brown, Council liaison to the BLM, provided a presentation of the ACHP e-106 process, encouraging BLM to implement field use of the process. It reduces mistakes and oversights and improves the submission process. This system is used when notifying the ACHP regarding adverse effects. Two key points are to use the name of the manager, not a staff person, and to cc the liaison. BLM will receive an automated receipt and no separate letter will be needed when using this electronic system. A team will develop an instruction memorandum for the WO to review and distribute to the states. Nancy also mentioned use of the form will help in the interim until a new liaison is on board. She reviewed a list of her accomplishments, which included the 2012 national Programmatic Agreement (PA), several transmission lines and other successes such as Nine Mile Canyon, Permian Basin, the New Fork River Crossing Historical Park, the West Mohave travel management plan and Desert Renewable Energy PA. The Board expressed appreciation for Nancy's dedication and service and wished her well in retirement.

*Tribal Data Sharing Guidance*

Tony Overly, Tiffany Arend, and Natalie Clark (previous Preservation Board member, attending virtually for this session) discussed draft national guidance they have prepared for the Board's review.

*Section 106 Responsibilities at the Lease Sale Level*

Sarah Schlanger provided a review of New Mexico lease sale Section 106 process, given the heavy workload in NM. NM is on a six-month lease cycle, with six months to get through the NEPA, NHPA, and other regulatory processes for a lease sale. BLM talks to SHPO at the public scoping period stage to determine whether it will meet the level of controversy to kick it out of the state protocol. A PA for lease sales might be necessary in the Farmington Field Office, but procedures could also be incorporated into a land use plan. A PA should include assessment of landscapes. BLM has challenges because it cannot hire or retain enough staff to keep up. Consultation to date reveals high and growing tribal interest. Lease sale proposals to date reveal high and growing public interest. The Board then discussed Section 106 processes with fee-fee-fed and split estate development and resolved to create a flow chart for determinations of effect in these types of cases. Kathy, Gary, Dan, and Paul have agreed to work on this.

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**June 7**

*Workgroup Breakouts*

The Board split into groups to work in the following workgroups:

1. NCRIMS Team – for the national data standard dissemination
2. Oil and Gas Team – for leasing guidance
3. Tribal Team – for tribal involvement in Section 106
4. Access Team – review Split Estate brochure to update and create guidance regarding access and process issues for split estate and Fee/Fee/Fed

*Next Meeting*

The next meeting will be December 4-6, 2018, in Washington D.C.